

TRAINING AND EMPLOYMENT NOTICE	NO. 2-07
	DATE Jul y 3, 2007

TO: ALL STATE WORKFORCE LIAISONS
ALL STATE WORKFORCE AGENCIES
ALL STATE ONE-STOP CENTER SYSTEM LEADS
ALL STATE AND LOCAL WORKFORCE INVESTMENT BOARDS

FROM: MARIA K. FLYNN /s/
Administrator
Office of Policy Development and Research

SUBJECT: Release and Availability of *ETA Occasional Paper 2007-05: The Quantum Opportunity Program Demonstration: Final Impacts*

1. Purpose. To announce the release and availability of *ETA Occasional Paper 2007-05: The Quantum Opportunity Program Demonstration: Final Impacts*.

2. Background. From July 1995 through September 2001, the U.S. Department of Labor and the Ford Foundation operated the Quantum Opportunity Program (QOP) Demonstration, designed to help at-risk high-school-age youth obtain the education and training needed for success in the labor market. At the beginning of ninth grade, youth were teamed in small groups with an adult mentor charged with helping them stay in school and guiding them towards a career path after high school. The program included intensive case management that emphasized after-school supplemental academic education, personal developmental activities, and volunteer community service. Services were provided throughout the high school years. The demonstration operated in affiliation with eleven high schools located in seven cities nationwide: Memphis, TN; Philadelphia, PA; Washington, DC; Cleveland, OH; Houston, TX; Ft. Worth, TX; and Yakima, WA.

The primary objectives of the demonstration were to increase the likelihood of high school completion and the likelihood of enrollment in postsecondary education or training. Its secondary objectives were to increase academic achievement while in high school and to reduce risky behaviors such as teen pregnancy and drug usage. Mathematica Policy Research, Inc. conducted an implementation analysis of the demonstration and an evaluation of the demonstration's net impact with respect to these

objectives. Previous reports assessed the implementation, short-term impacts, and early post-intervention impacts.

The earlier reports include: (1) *ETA Occasional Paper 2003-05: The Quantum Opportunity Program Demonstration: Implementation and Short-Term Impacts* and (2) *ETA Occasional Paper 2004-07: The Quantum Opportunity Program Demonstration for Youth: Initial Post Intervention Impacts*. Both reports are available on ETA's Web site at: <http://www.doleta.gov/reports/searcheta/occ/>.

3. Publication Description. This report, *ETA Occasional Paper 2007-05: The Quantum Opportunity Program Demonstration: Final Impacts*, begins with a description of the target group for the program and the program model itself, followed by a summary of the previously-reported findings from the implementation and cost analyses. The report also presents estimates of the impacts of the Quantum Opportunity Program (QOP) based on data that were collected when most youth were 23 to 25 years old.

To learn more about this publication's findings, please see the attached "Summary and Implications" document.

4. Inquiries. To view an abstract of this publication as well as to download the full report as a PDF, visit the ETA Occasional Paper Series Web site at: <http://www.doleta.gov/reports/searcheta/occ/>.

To request a hard copy of this publication, please write: the Dissemination Team, Division of Policy, Legislation and Dissemination, Office of Policy Development and Research, Employment and Training Administration, U.S. Department of Labor, 200 Constitution Avenue, NW, Room N5641, Washington, DC 20210; or call the publication order line at: (202)693-3666.

5. Attachment. *The Quantum Opportunity Program Demonstration: Final Impacts, Summary and Implications*.

**The Quantum Opportunity Program Demonstration:
Final Impacts**

Summary and Implications*

Background

From July 1995 through September 2001, the U.S. Department of Labor and the Ford Foundation operated a demonstration — the Quantum Opportunity Program (QOP) -- designed to help at-risk high-school-age youth obtain the education and training needed for success in the labor market. At the beginning of ninth grade, youth were teamed in small groups with an adult mentor charged with helping them stay in school and guiding them towards a career path after high school. The program included intensive case management that emphasized after-school supplemental academic education, personal developmental activities, and volunteer service to one's community. Services were provided throughout the high school years. The demonstration operated in affiliation with eleven high schools located in seven cities nationwide: Memphis, TN; Philadelphia, PA; Washington, DC; Cleveland, OH; Houston, TX; Ft. Worth, TX; and Yakima, WA.

The primary objectives of the demonstration were to increase the likelihood of high school completion and the likelihood of enrollment in postsecondary education or training. Its secondary objectives were to increase academic achievement while in high school and to reduce risky behaviors such as teen pregnancy and drug usage. Mathematica Policy Research, Inc. conducted an implementation analysis of the demonstration and an evaluation of the demonstration's net impact with respect to these objectives. Previous reports assessed the implementation, short-term impacts, and early post-intervention impacts.

Previous Findings

1. QOP was not designed to influence the structure, policies, or operation of the respective high schools. This lack of influence might help explain the impacts on education-related outcomes (described below).
2. All sites underestimated the youths' need for supportive services such as child care, substance abuse treatment, and family counseling and only realized the wide range of needs well into operation of the program, after patterns of risky behavior were already established.
3. The evaluation found wide variation in implementation across sites; all experienced difficulty implementing the full model, including limited success in implementing the education component of the model.

Final Impact Report

This report presents estimates of the impacts of QOP based on data that were collected when most youth were 23 to 25 years old. The findings include:

1. QOP did not increase the likelihood of graduating from high school with a diploma.
2. QOP did not increase the likelihood of engaging in postsecondary education or training.
3. QOP did not improve high school grades and achievement test scores.
4. QOP did not reduce the incidence of risky behaviors.
5. In the employment arena, when entering their mid-twenties, the program had not increased the likelihood of youth being employed, the fraction of time employed, annual or hourly earnings, or the likelihood of having a job with benefits, such as health insurance, paid time off, or pension and retirement benefits.
6. Despite the lack of overall impacts on education, the evaluation found promising results for those who were 14 or younger when they entered ninth grade. For these younger enrollees:
 - a. QOP increased rates of high school completion and engagement in postsecondary education or training.
 - b. QOP increased the likelihood of receiving a diploma or GED and the likelihood of completing at least two years of college or the military, completing vocational/technical school or an apprenticeship, or being honorably discharged from the military.
7. The evaluation also found beneficial impacts at certain sites. Specifically, the Cleveland, Philadelphia, and Washington, DC sites had mostly beneficial impacts. Most noteworthy is the Cleveland site which found an increased likelihood of earning a diploma or GED and attending a two- or four-year college. The Cleveland site also showed beneficial impacts on some employment-related outcomes, smoking and binge drinking rates, and reduced dependence on welfare or food stamps.

Policy Implications

The results of the QOP demonstration indicate that QOP as a whole did not succeed for the broad range of youth targeted by the demonstration. While the demonstration cannot provide conclusive answers about how to modify the QOP model or how to create an entirely new program, some of the implementation and impact findings provide a basis for further research into programs designed to improve the educational and employment outcomes of at-risk youth.

1. An intensive case management and mentoring program such as QOP may be most beneficial for disadvantaged youth by starting early, before substantial barriers to academic success emerge.
2. Comprehensive services could be more specifically targeted with services individualized and limited to those deemed most critical for a particular youth's success.

* This Summary and Implications was prepared by the Employment and Training Administration and does not necessarily reflect the study author's opinions.